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17 UNITED STATES DISTRICT COURT
18 EASTERN DISTRICT OF WASHINGTON AT SPOKANE
19
20

21 RACHEL D. BENJAMIN,

22 Plaintiff,

23 v.

24 STEVENS COUNTY, a political
25 subdivision of the State of Washington;
26 PAT WALSH, an employee of the
Stevens County Public Works
Department; NADINE BORDERS, an
employee of Stevens County District
Court; and GINA A. TVEIT, Stevens
County District Court Judge,

Defendants.

Case No. 2:18-cv-204-RMP

DEFENDANT PAT WALSH'S
MOTION FOR PARTIAL
SUMMARY JUDGMENT

07/01/2019
Without Oral Argument

DEFENDANT WALSH'S MOTION FOR
PARTIAL SUMMARY JUDGMENT - I

Case No. 2:18-cv-204-RMP

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TABLE OF CONTENTS

1	TABLE OF AUTHORITIES.....	iii
2		
3	I. INTRODUCTION.....	1
4		
5	II. RELEVANT FACTS	2
6		
7	III. STATEMENT OF ISSUES.....	5
8		
9	IV. ARGUMENT AND AUTHORITY	5
10		
11	A. Ms. Benjamin's allegations do not rise to the level of a constitutional violation actionable under Section 1983.....	5
12	1. Ms. Benjamin's Fifth Amendment claim should be dismissed because the Fifth Amendment's Due Process Clause is inapplicable	
13	to the States	6
14		
15	2. Ms. Benjamin's Fourth Amendment claim should be dismissed because there was no "search" and sexual harassment without a	
16	"seizure" is analyzed under either the Fourteenth or Eighth	
17	Amendment.....	6
18		
19	3. Ms. Benjamin's Fourteenth and Eighth Amendment claims should be dismissed because verbal harassment in the form of vulgar	
20	language is not actionable under Section 1983.....	10
21		
22	a. Verbal harassment, alone, does not violate the Eighth	
23		
24		
25		
26		

1	Amendment.....	12
2	b. The vulgar language alleged did not deprive Ms. Benjamin	
3	of her liberty or shock the conscience under the	
4	Fourteenth Amendment	14
5		
6	B. Should this Court find a constitutional violation, Mr. Walsh	
7	nevertheless has to quasi-immunity (on the harassment claims)	
8	and statutory or quasi-judicial immunity (on the retaliation	
9	claims.)	18
10		
11	C. Ms. Benjamin's negligence and negligent infliction of emotional	
12	distress claim must be dismissed for failure to allege objective	
13	symptomology.....	20
14		
15	V. CONCLUSION	20
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
26		

TABLE OF AUTHORITIES

Federal Cases	Page(s)
<i>Alverto v. Dep't of Corr.</i> , No. C11-5572 RJB/KLS, 2012 U.S. Dist. LEXIS 172047 (W.D. Wash. 2012)	14
<i>Austin v. Terhune</i> , 367 F.3d 1167, 1171 (9th Cir. 2004)	13
<i>Bell v. Wolfish</i> , 441 U.S. 520, 60 L. Ed. 2d 447, 99 S. Ct. 1861 (1979)	12
<i>Berryhill v. Schiro</i> , 137 F.3d 1073 (8th Cir. 1998).....	14
<i>Betts v. Brady</i> , 316 U.S. 455, 62 S. Ct. 1252, 86 L. Ed. 2d 799 (1963).....	14
<i>Bingue v. Prunchak</i> , 512 F.3d 1169 (9th Cir. 2008).....	6
<i>B. & Q. R. Co. v. Chicago</i> , 166 U.S. 226, 41 L. Ed. 979, 17 S. Ct. 581 (1897).....	6
<i>Brittain v. Hansen</i> , 451 F.3d 982 (9th Cir. 2006).....	15
<i>Byrd v. Maricopa Cty. Bd. of Supervisors</i> , 845 F.3d 919 (9th Cir. 2017).....	9
<i>Castillo v. McFadden</i> , 399 F.3d 993 (9th Cir. 2005).....	6
<i>County of Sacramento v. Lewis</i> , 523 U.S. 833, 118 S. Ct. 1708, 140 L. Ed. 2d 1043 (1998).....	11, 15

1	<i>Daniels v. Williams</i> ,	
2	474 U.S. 327, 106 S. Ct. 662, 88 L. Ed. 2d 662 (1986).....	5
3	<i>Davidson v. Cannon</i> ,	
4	474 U.S. 344, 106 S. Ct. 668, 88 L. Ed. 2d 677 (1986).....	5
5	<i>Fontana v. Haskin</i> ,	
6	262 F.3d 871 (9th Cir. 2001).....	7, 8, 16
7	<i>Gary H. v. Hegstrom</i> ,	
8	831 F.2d 1430 (9th Cir. 1987).....	11
9	<i>Gibson v. County of Washoe</i> ,	
10	290 F.3d 1175 (9th Cir. 2002).....	12
11	<i>Hudson v. McMillian</i> ,	
12	503 U.S. 1, 112 S. Ct. 995, 117 L.Ed.2d 156 (1992).....	13
13	<i>Hudson v. Palmer</i> ,	
14	468 U.S. 517, 530, 104 S. Ct. 3194, 82 L.Ed.2d 393 (1984).....	9
15	<i>Jones v. Wellham</i> ,	
16	104 F.3d 620 (4th Cir. 1997).....	16
17	<i>Katz v. United States</i> ,	
18	389 U.S. 347, 19 L. Ed. 2d 576, 88 S. Ct. 507 (1967).....	7
19	<i>Keyes v. Wash. Cty.</i> ,	
20	No. 3:15-cv-1987-AC, 2017 U.S. Dis. LEXIS 127029 (D. Or., Aug. 10, 2017).....	7
21	<i>Martinez v. Nygaard</i> ,	
22	831 F.2d 822 (9th Cir. 1987).....	7
23	<i>Mimms v. U.N.I.C.O.R.</i> ,	
24	No. 09-1284 (JBS), 2010 U.S. Dist. LEXIS 20389 (D.N.J. Mar. 8, 2010).....	18
25		
26		

1	<i>Morrison v. Jones</i> , 607 F.2d 1269 (9th Cir. 1979).....	19
2		
3	<i>Oltarzewski v. Ruggiero</i> , 830 F.2d 136 (9th Cir. 1987).....	13
4		
5	<i>Parratt v. Taylor</i> , 451 U.S. 527, 101 S. Ct. 1908, 68 L. Ed. 2d 420 (1981).....	5
6		
7	<i>Pearson v. Callahan</i> , 555 U.S. 223, 129 S. Ct. 808, 172 L. Ed. 2d 565 (2009).....	18
8		
9	<i>Pierce v. Multnomah Cty</i> , 76 F.3d 1032 (9th Cir. 1996).....	8
10		
11	<i>Reed v. Hoy</i> , 909 F.2d 324 (9th Cir. 1990).....	8
12		
13	<i>Rogers v. City of Little Rock</i> , 152 F.3d 790 (8th Cir. 1998).....	16
14		
15	<i>Romero v. Kitsap County</i> , 931 F.2d 624 (9th Cir. 1991).....	18
16		
17	<i>Samson v. California</i> , 547 U.S. 843, 126 S. Ct. 2193, 165 L.Ed.2d 250, 257 (2006).....	9
18		
19	<i>Somers v. Thurman</i> , 109 F.3d 614 (9th Cir. 1997).....	13
20		
21	<i>Terry v. Ohio</i> , 392 U.S. 1, 88 S. Ct. 1868, 20 L. Ed. 2d 889 (1968).....	7
22		
23	<i>United States v. Knights</i> , 534 U.S. 112, 122 S. Ct. 587, 151 L. Ed. 2d 497 (2001).....	9, 12
24		
25	<i>United States v. Lanier</i> , 520 U.S. 259, 117 S. Ct. 1219, 137 L. Ed. 2d 432 (1997).....	11
26		

1	<i>United States v. Mendenhall</i> ,	
2	446 U.S. 544, 100 S. Ct. 1870, 64 L. Ed. 2d 497 (1980).....	7
3	<i>United States v. Salerno</i> ,	
4	481 U.S. 739, 107 S. Ct. 2095, 95 L. Ed. 2d 697 (1987).....	15
5	<i>Watison v. Carter</i> ,	
6	668 F.3d 1108 (9th Cir. 2012).....	13-14
7	<i>Whitley v. Albers</i> ,	
8	475 U.S. 312, 327, 106 S. Ct. 1078, 89 L. Ed. 2d 251 (1985).....	11
9	<i>Wood v. Beauclair</i> ,	
10	692 F.3d 1041 (9th Cir. 2012).....	14
11	<i>Youngberg v. Romeo</i> ,	
12	457 U.S. 307, 73 L. Ed. 2d 28, 102 S. Ct. 2452 (1982).....	11-12
13		
14	State Cases	
15	<i>Bylsma v. Burger King Corp.</i> ,	
16	176 Wn.2d 555, 293 P.3d 1168 (2013).....	20
17	<i>Repin v. State</i> ,	
18	198 Wn. App. 243, 392 P.3d 1174 (2017).....	20
19	<i>State v. Ammons</i> ,	
20	136 Wn.2d 453, 963 P.2d 812 (1998).....	9 n. 1, 12
21		
22	State Statutes	
23	RCW 4.24.510	19
24		
25		
26		

I. INTRODUCTION

The vulgar, disgusting language that forms the basis of Rachel Benjamin's claims does not rise to the level of a constitutional deprivation under the Fourth, Fifth, Eighth, or Fourteenth Amendments. If there is an actionable claim, then it arises under State law. And as this Court previously noted, Ms. Benjamin fails to allege a necessary element of negligent infliction of emotional distress: objective symptomology. She does not allege a physical injury that could sustain an independent claim of negligence. Therefore, this Court should (1) dismiss all Section 1983 claims and (2) dismiss both negligence claims.

II. RELEVANT FACTS

Plaintiff Rachel Benjamin alleges that when she served an alternative sentence on the Stevens County work crew her supervisor, Defendant Patrick Walsh, shared vulgar, disgusting stories with the entire work crew. These stories were allegedly about his own sexual exploits and those of his friends and family. Declaration of Brittany A. Madderra (“Madderra Decl.”), Exh. A-B; Deposition of Rachel Benjamin (“Benjamin Dep.”) at 48:13-52:15, 71:17-75:12, 137:12-140:25, 142:10-146:6, attached as Madderra Decl., Exh. C. According to Ms. Benjamin, Mr. Walsh “[couldn’t] pick up on the social cues that he’s making [the work crew]

DEFENDANT WALSH'S MOTION FOR
PARTIAL SUMMARY JUDGMENT - 1

Case No. 2:18-cv-204-RMP

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1 uncomfortable." Benjamin Dep. at 80:14-15. These stories were allegedly shared
 2 between April 20, 2017 and August 31, 2017, her first and last days on work crew.
 3

4 When it became evident that Ms. Benjamin would not be able to complete
 5 her alternative sentence before her review hearing, she reported the vulgar,
 6 disgusting language to the work crew administrator, Nadine Borders. *Id.* at 69:1-
 7 25. When Ms. Borders ensured that the alleged harassment stopped the very next
 8 day, Ms. Benjamin quit work crew. *Id.* at 84:13-87:17, 93:12-96:25, 100:1-103:8;
 9 111:20-23; 187:4-24. When Mr. Walsh was removed as work crew supervisor,
 10 Ms. Benjamin did not seek to complete her work crew the following summer. *Id.*
 11 at 167:6-18. Instead, she sued Mr. Walsh, Ms. Borders, Stevens County, and her
 12 sentencing judge, Honorable Gina A. Tveit. Effectively postponing her jail report
 13 date indefinitely. *Id.* at 183:2-186:25; Madderra Decl., Exh. D.
 14

15 When questioned on the nature of the harassment alleged, Ms. Benjamin
 16 clarified that Mr. Walsh never propositioned her for sex, never threatened her, and
 17 never subjected her to unwanted sexual touching. Benjamin Dep. at 78:17-79:13
 18 (no proposition for sex); *id.* at 137:3-4 (no threat); *id.* at 53:16-56:12, 177:19-178:1,
 19 189:20-190:2 (no sexual, physical touching). She alleges that Mr. Walsh made at
 20 least one comment about her breasts and shirt, and on another occasion asked
 21 whether she and her fiancé had a specific sexual experience. *Id.* at 77:13-78:7. But
 22

1 as she explained to Ms. Borders on August 30, 2017, it was the vulgar, disgusting
 2 stories told on work crew that triggered her harassment concerns. *Id.* at 69:1-15.

3 Ms. Benjamin originally reached out to Ms. Borders “to talk to her about
 4 Pat and the way that he spoke to us on the work crew” because she “felt like he had
 5 basically sexually harassed myself and everybody that would, you know, that was
 6 on there and had to listen to the disgusting, vulgar stuff that he would say.” *Id.* at
 7 69:5-8. She testified that “I don’t believe I’ve ever been around somebody who
 8 has talked that vulgar and, like, on a daily basis to people who he, like, can’t pick
 9 up on the social cues that he’s making them uncomfortable.” *Id.* at 80:9-15.

10 Beyond making her feel “gross[,]” these stories made her embarrassed for
 11 Mr. Walsh. “[Y]ou had to walk that fine line of, like, not offending him, but you
 12 didn’t want to, like, keep the conversation going [...] And so it was kind of nerve-
 13 wracking because [...] you didn’t know how to, like, just stop the conversation
 14 without making him uncomfortable.” *Id.* at 134:5-20. To alleviate the
 15 awkwardness, Ms. Benjamin participated in the conversations, eliciting additional,
 16 salacious details, seeking clarification, and adding commentary. *See, e.g., id.* at
 17 192:3-195:2, 195:20-196:13. When asked why she fueled the conversation:

18
 19 A. Because he had just been talking about it for a while. And I remember
 20 he was just sitting there looking at me, so I felt like I had to say, you know,
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 22
 23

1 something. So I was just trying to just say something that didn't really, like,
 2 continue the conversation. But I felt like I couldn't just stay silent and/or
 3 just kind of nod anymore.

4 *Id.* at 196:1-13.

5
 6 What became clear during Ms. Benjamin's deposition was that she knew
 7 Mr. Walsh's outlandish stories were pure fabrication. She knew several of the
 8 people about whom Mr. Walsh told stories. *Id.* at 192:23-193:23, 194:7-12,
 9 195:20-23 (Kim Morrow's daughter's children attend the same school and
 10 wrestling team as Ms. Benjamin's children and have sleep-overs); 174:9-18
 11 (Ms. Benjamin babysat for Ms. Border's daughter and her two sons); 198:5-22
 12 (Ms. Benjamin went to high school with Mr. Walsh's son's girlfriend's parents).
 13 She "felt, you know, he would make things up[.]" *Id.* at 131:2-4. She explained:

14
 15 I felt like he was lying because I didn't think -- I just don't feel that kind
 16 of sexual stuff occurs all the time like he would talk about it. I don't think
 17 that women, like, flash men their vaginas all the time. And I don't think
 18 that -- I don't know. I just don't feel like Nadine and her family would
 19 have -- the way that he would describe, like, her opening the door with
 20 her boobs hanging out. I just don't think that kind of stuff would happen.
 21 That doesn't seem, like, realistic to me.

22
 23 *Id.* at 173:20-174:8.

III. STATEMENT OF ISSUES

1. Should Plaintiff's Section 1983 claims be dismissed for failure to allege a constitutional violation?
2. Should Plaintiff's Section 1983 claims be dismissed because Defendant Walsh has qualified, statutory, or quasi-judicial immunity?
3. Should Plaintiff's claims for negligent infliction of emotional distress and negligence be dismissed for lack of objective symptomology?

IV. ARGUMENT AND AUTHORITY

A. Ms. Benjamin's allegations do not rise to the level of a constitutional violation actionable under Section 1983.

To state a claim under 42 U.S.C. § 1983, the defendant must be a person acting under color of state law and his conduct must have deprived the plaintiff of rights, privileges or immunities secured by the constitution or laws of the United States. *Parratt v. Taylor*, 451 U.S. 527, 535, 101 S. Ct. 1908, 68 L. Ed. 2d 420 (1981) (overruled on other grounds in *Daniels v. Williams*, 474 U.S. 327, 106 S. Ct. 662, 88 L. Ed. 2d 662 (1986)). The Civil Rights Act, 42 U.S.C. § 1983, is not merely a “font of tort law.” *Parratt*, 451 U.S. at 532. That a plaintiff may have suffered harm, even if due to another’s negligent conduct, does not necessarily demonstrate an abridgment of constitutional protections. *Davidson v. Cannon*, 474 U.S. 344, 347-48 106 S. Ct. 668, 88 L. Ed. 2d 677 (1986). Ms. Benjamin’s allegations do not rise to the level of a constitutional violation under Section 1983.

DEFENDANT WALSH'S MOTION FOR
PARTIAL SUMMARY JUDGMENT - 5

Case No. 2:18-cv-204-RMP

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1 **1. Ms. Benjamin's Fifth Amendment claim should be dismissed because**
 2 **the Fifth Amendment's Due Process Clause is inapplicable to the States.**

3 Ms. Benjamin's Fifth Amendment claim is foreclosed by the Constitution.

4 Mr. Walsh was an employee of Stevens County. The Due Process Clause of the
 5 Fifth Amendment applies to the federal government only. *Bingue v. Prunchak*, 512
 6 F.3d 1169, 1174 (9th Cir. 2008) (quoting *Betts v. Brady*, 316 U.S. 455, 462, 62 S.
 7 Ct. 1252, 86 L. Ed. 2d 799 (1963)) (“Due process of law is secured against invasion
 8 by the federal Government by the Fifth Amendment and is safeguarded against
 9 state action in identical words by the Fourteenth.”). *See also Castillo v. McFadden*,
 10 399 F.3d 993, 1002 n.5 (9th Cir. 2005) (“The Fifth Amendment prohibits the
 11 federal government from depriving persons of due process, while the Fourteenth
 12 Amendment explicitly prohibits deprivations without due process by the several
 13 States[.]”). While the Takings Clause has been extended to the States,
 14 Ms. Benjamin does not allege that her property was “taken for public use, without
 15 just compensation.” *B. & Q. R. Co. v. Chicago*, 166 U.S. 226, 241, 41 L. Ed. 979,
 16 17 S. Ct. 581 (1897). Ms. Benjamin's Fifth Amendment claim should be dismissed.

17 **2. Ms. Benjamin's Fourth Amendment claim should be dismissed because**
 18 **there was no “search” and sexual harassment without a “seizure” is**
 19 **analyzed under either the Fourteenth or Eighth Amendment.**

20 The Fourth Amendment guarantees that the “right of the people to be secure
 21 in their persons [...] against unreasonable searches and seizures.” U.S. Const.
 22

1 amend. IV. There is no Fourth Amendment violation without a “seizure,” defined
 2 as a restraint in the freedom to walk away from the encounter, or a “search,” defined
 3 as an intrusion upon a subjective and reasonable expectation of privacy. *Terry v.*
 4 *Ohio*, 392 U.S. 1, 17, 88 S. Ct. 1868, 20 L. Ed. 2d 889 (1968); *Katz v. United States*,
 5 389 U.S. 347, 351-52, 19 L. Ed. 2d 576, 88 S. Ct. 507 (1967).

7 Whether such a “seizure” has occurred depends on whether “in view of all
 8 the circumstances surrounding the incident, a reasonable person would have
 9 believed he was not free to leave.” *United States v. Mendenhall*, 446 U.S. 544,
 10 554, 100 S. Ct. 1870, 64 L. Ed. 2d 497 (1980). Aa Fourth Amendment seizure
 11 occurs when a person is held in custody by arresting officers. *Fontana v. Haskin*,
 12 262 F.3d 871, 879 (9th Cir. 2001). For physical contact, alone, to constitute a
 13 seizure, there must be intent to restrict movement beyond the instant of physical
 14 contact. *Martinez v. Nygaard*, 831 F.2d 822, 826-27 (9th Cir. 1987) (grabbing a
 15 person’s shoulder during an immigration-enforcement raid and releasing once
 16 gaining the person’s attention was not a seizure, even though movement was
 17 momentarily restricted, because the objective purpose of the physical contact was
 18 to get the plaintiff’s attention); *Keyes v. Wash. Cty.*, No. 3:15-cv-1987-AC, 2017
 19 U.S. Dis. LEXIS 127029, at *11-12 (D. Or., Aug. 10, 2017) (where work crew
 20 supervisor grabbed plaintiff’s buttocks and genital area “for a few seconds,” there
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DEFENDANT WALSH’S MOTION FOR
 PARTIAL SUMMARY JUDGMENT - 7

Case No. 2:18-cv-204-RMP

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1 was no seizure because the objective intent was to initiate unwanted sexual contact,
 2 not to restrain her movement beyond the instant of contact).

3 Further, a restraint that does not attend an arrest or attempted arrest is more
 4 appropriately considered under the Fourteenth Amendment's substantive due
 5 process clause, not the Fourth Amendment. *Fontana*, 262 F.3d at 882. In *Fontana*,
 6 an arrestee who alleged that she was handcuffed in the back of a police vehicle,
 7 propositioned for sex, and "inappropriately touched and sexually harassed" by her
 8 arresting officer stated a Fourth Amendment claim. *Id.* at 875. The Court noted
 9 that "[i]f this case had not involved an arrest, it appropriately would have been
 10 analyzed under Fourteenth Amendment substantive due process analysis." *Id.* at
 11 881 n.6 (collecting cases). *See also Reed v. Hoy*, 909 F.2d 324, 329 (9th Cir. 1990)
 12 ("Claims arising before or during arrest are to be analyzed exclusively under the
 13 fourth amendment's reasonableness standard rather than the substantive due
 14 process standard[.]"); *Pierce v. Multnomah Cty.*, 76 F.3d 1032, 1043 (9th Cir.
 15 1996) (Fourth Amendment "sets the applicable constitutional limitations on the
 16 treatment of an arrestee detained without a warrant up until the time such arrestee
 17 is released or found to be legally in custody based upon probable cause for arrest.").

18 To the extent that service on a work release program under the terms and
 19 condition of a sentence is a form of "custody," this is the punishment imposed by
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1 her judgment and sentence, not a seizure, and cannot resurrect her Fourth
 2 Amendment claims.¹ To the contrary, there are limited privacy rights under the
 3 Fourth Amendment in the pre-trial detention, parole, and prison context. *Hudson*
 4 *v. Palmer*, 468 U.S. 517, 530, 104 S. Ct. 3194, 82 L.Ed.2d 393 (1984); *United*
 5 *States v. Knights*, 534 U.S. 112, 119-20, 122 S. Ct. 587, 151 L. Ed. 2d 497 (2001);
 6 *Samson v. California*, 547 U.S. 843, 857, 126 S. Ct. 2193, 2197, 165 L.Ed.2d 250,
 7 257 (2006); *Byrd v. Maricopa Cty. Bd. of Supervisors*, 845 F.3d 919, 922-23 (9th
 8 Cir. 2017). And as the Court explained in *Hudson*, a particular prisoner's inability
 9 to invoke the Fourth Amendment "does not mean that he is without a remedy for
 10 calculated harassment unrelated to prison needs. Nor does it mean that prison
 11 attendants can ride roughshod over inmates' property rights with impunity. The
 12 Eighth Amendment always stands as a protection against 'cruel and unusual
 13 punishments.' By the same token, there are adequate state tort and common-law
 14 remedies[.]" *Hudson*, 468 U.S. at 530.

19
 20
 21 ¹ *State v. Ammons*, 136 Wn.2d 453, 456-57, 963 P.2d 812 (1998) (failure to report
 22 to work crew violates Washington's escape statute, which defines "custody" to
 23 include restraint by "lawful arrest" but also "an order of a court, or any period of
 24 service on a work crew[.]").
 25
 26

1 Here, Ms. Benjamin does not allege that Mr. Walsh conducted a “search”
 2 that violated her reasonable expectation of privacy and does not allege an
 3 unreasonable “seizure.” Mr. Walsh was an employee of the Stevens County
 4 landfill, not an arresting officer. Any incidental physical contact did not
 5 accompany an arrest, attempted arrest, or other warrantless detention as by April –
 6 August 2017, Ms. Benjamin was not merely legally in custody based upon probable
 7 cause for arrest, but a judgment and sentence was entered. And the rare, incidental
 8 contact that Ms. Benjamin described, which she did not consider sexual in nature
 9 and did not restrain her beyond the moment of conduct. Touching Ms. Benjamin’s
 10 arm or back to get her attention or demonstrate a concept once or twice and
 11 brushing dirt off her clothes once is not a Fourth Amendment seizure. Benjamin
 12 Dep. at 53:16-56:12, 177:19-178:1, 189:20-190:2. Reserving the front seat of the
 13 van for her after she became car sick and threw up on the side of the road to prevent
 14 future incidents of car-sickness is not a seizure. *Id.* 42:12-47:24. On the facts of
 15 this case, the Fourth Amendment is inapplicable.
 16
 17

20 **3. Ms. Benjamin’s Fourteenth and Eighth Amendment claims should be
 21 dismissed because verbal harassment in the form of vulgar language is
 22 not actionable under Section 1983.**

23 Since Ms. Benjamin was serving an alternative sentence on work crew at the
 24 time of the alleged sexual harassment, her claims implicate the Eighth Amendment,
 25
 26

1 not the Fourteenth Amendment. “[I]f a constitutional claim is covered by a specific
 2 constitutional provision . . . the claim must be analyzed under the standard
 3 appropriate to that specific provision, not under the rubric of substantive due
 4 process.” *County of Sacramento v. Lewis*, 523 U.S. 833, 843, 118 S. Ct. 1708, 140
 5 L. Ed. 2d 1043 (1998) (quoting *United States v. Lanier*, 520 U.S. 259, 272 n.7, 117
 6 S. Ct. 1219, 137 L. Ed. 2d 432 (1997)).
 7

8 The Eighth Amendment is “the primary source of substantive protection to
 9 convicted prisoners[.]” *Whitley v. Albers*, 475 U.S. 312, 327, 106 S. Ct. 1078, 89
 10 L. Ed. 2d 251 (1985). In *Whitley*, the Court declined to consider the Fourteenth
 11 Amendment as an alternative basis for affirmance. *Whitley*, 475 U.S. at 327. The
 12 Court held that in the prison context, “the Due Process Clause affords no greater
 13 protection than does the *Cruel and Unusual Punishments Clause*.” *Id.* (emphasis
 14 in original). “[C]onduct that shocks the conscience’ [...] and so violates the
 15 Fourteenth Amendment,” is equivalent to “punishment ‘inconsistent with
 16 contemporary standards of decency’ and ‘repugnant to the conscience of mankind’
 17 [...] in violation of the Eighth[.]” *Id.* (citations omitted).
 18

22 Conversely, the fourteenth amendment standard “applies to conditions of
 23 confinement when detainees [...] have not been convicted” of a crime. *Gary H. v.*
 24 *Hegstrom*, 831 F.2d 1430, 1432 (9th Cir. 1987) (citing *Youngberg v. Romeo*, 457
 25

1 U.S. 307, 73 L. Ed. 2d 28, 102 S. Ct. 2452 (1982) (civilly committed individuals),
 2 and *Bell v. Wolfish*, 441 U.S. 520, 60 L. Ed. 2d 447, 99 S. Ct. 1861 (1979) (pretrial
 3 detainees)). *See also Gibson v. County of Washoe*, 290 F.3d 1175, 1187 (9th Cir.
 4 2002) (“Because [the plaintiff] had not been convicted of a crime, but had only
 5 been arrested, his rights derive from the due process clause rather than the Eighth
 6 Amendment’s protection against cruel and unusual punishment.”).
 7

8 By extension, the more specific constitutional provision, the Eight
 9 Amendment, should apply when a convicted individual engages in community
 10 service in lieu of jail. “Probation, like incarceration, is a form of criminal sanction
 11 imposed by a court upon an offender after verdict, finding, or plea of guilty.”
 12 *Knights*, 534 U.S. at 119 (internal quote omitted). “Probation is one point on a
 13 continuum of possible punishments ranging from solitary confinement in a
 14 maximum-security facility to a few hours of mandatory community service.” *Id.*
 15 (internal quote omitted). And in Washington, defendants sentenced to work crew
 16 in lieu of jail are considered to be in “custody.” *Ammons*, 136 Wn.2d at 456-57.
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 18

21 **a. Verbal harassment, alone, does not violate the Eighth Amendment.**

22 The Eighth Amendment prohibits “cruel and unusual punishments.” U.S.
 23 Const. amend. VIII. “The Eighth Amendment does not apply to every deprivation,
 24 or even every unnecessary deprivation, suffered by a prisoner, but only that narrow
 25

1 class of deprivations involving ‘serious’ injury inflicted by prison officials acting
 2 with a culpable state of mind.” *Hudson v. McMillian*, 503 U.S. 1, 20, 112 S. Ct.
 3 995, 117 L.Ed.2d 156(1992). The Eighth Amendment “necessarily excludes from
 4 constitutional recognition *de minimis* uses of physical force, provided that the use
 5 of force is not of a sort repugnant to the conscience of mankind.” *Hudson*, 503
 6 U.S. at 9 (internal quote omitted).

7
 8 Relevant to this case, the Ninth Circuit has consistently held that verbal
 9 harassment or abuse is not sufficient to state a constitutional deprivation under 42
 10 U.S.C. § 1983. *See, e.g., Oltarzewski v. Ruggiero*, 830 F.2d 136, 139 (9th Cir.
 11 1987) (allegation of vulgar language cannot establish a genuine issue of material
 12 fact, because “verbal harassment or abuse [...] is not a constitutional deprivation
 13 under 42 U.S.C. § 1983.” (alteration in original)); *Austin v. Terhune*, 367 F.3d
 14 1167, 1171 (9th Cir. 2004) (officer’s exposure of his genitalia to inmates “was not
 15 sufficiently serious to constitute an Eighth Amendment violation.”); *Watison v.*
 16 *Carter*, 668 F.3d 1108, 1112-13 (9th Cir. 2012) (allegation that officer approached
 17 an inmate on the toilet, rubbed his thigh against the inmate’s thigh, and smiled in a
 18 sexual manner was insufficient to state an Eighth Amendment claim); *Somers v.*
 19 *Thurman*, 109 F.3d 614, 616 (9th Cir. 1997) (female guards’ visual body cavity
 20 searches of male inmates, with pointing and jokes, was not sufficiently harmful for
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DEFENDANT WALSH’S MOTION FOR
 PARTIAL SUMMARY JUDGMENT - 13

Case No. 2:18-cv-204-RMP

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Eighth Amendment violation); *Alverto v. Dep’t of Corr.*, No. C11-5572 RJB/KLS, 2012 U.S. Dist. LEXIS 172047, at *58 (W.D. Wash. 2012) (claims that officer made an inappropriate comment and stared at plaintiff “lustfully” are insufficient to state an Eighth Amendment claim).

Ms. Benjamin alleges verbal sexual harassment only. While unwanted physical contact of a sexual nature meets the objective and subjective requirements of an Eighth Amendment claim—*e.g., Wood v. Beauclair*, 692 F.3d 1041, 1049-51 (9th Cir. 2012)—verbal harassment is not cognizable under Section 1983. The incidental, non-sexual contact that allegedly occurred does not change the fundamental nature of her claim. *See Berryhill v. Schiro*, 137 F.3d 1073, 1075 (8th Cir. 1998) (a brief, unwanted touch on the buttocks cannot be characterized as a sexual assault). Moreover, the humiliation arising from mere verbal harassment or the accompanying incidental, non-sexual contact is not an objectively “serious injury,” either physical or psychological, for the purposes of Section 1983. *Watison*, 668 F.3d at 1113 (citing *Berryhill*, 137 F.3d at 1076). Ms. Benjamin fails to state an Eighth Amendment claim.

b. The vulgar language alleged did not deprive Ms. Benjamin of her liberty or shock the conscience under the Fourteenth Amendment.

This Court need not consider the Fourteenth Amendment claims. Once a person is convicted, the more specific Eighth Amendment governs claims relating

1 to the punishment imposed by their sentence. Nevertheless, Ms. Benjamin's
 2 allegations are also insufficient under the substantive due process standard of the
 3 Fourteenth Amendment.

4 “Substantive due process protects individuals from arbitrary deprivation of
 5 their liberty by government.” *Brittain v. Hansen*, 451 F.3d 982, 991 (9th Cir.
 6 2006). “[I]t prevents the government from engaging in conduct that ‘shocks the
 7 conscience’ or ‘interferes with rights implicit in the concept of ordered liberty.’”
 8 *United States v. Salerno*, 481 U.S. 739, 746, 107 S. Ct. 2095, 95 L. Ed. 2d 697
 9 (1987) (internal citations and quotations omitted). However, “the Fourteenth
 10 Amendment is not a font of tort law to be superimposed upon whatever systems
 11 may already be administered by the States[.]” *County of Sacramento*, 523 U.S. at
 12 848 (internal quotations and citation omitted). “Only the most egregious official
 13 conduct can be said to be arbitrary in a constitutional sense.” *Brittain*, 451 F.3d at
 14 991. And as there is no general liberty interest in being free from capricious
 15 government action, “[i]t is not enough to allege conscience shocking action [...] a
 16 plaintiff must show a government deprivation of life, liberty or property.” *Id.*
 17

18 Ms. Benjamin has not alleged a deprivation of liberty or conscience shocking
 19 behavior. While sexual harassment claims may be raised under the Fourteenth
 20 Amendment against those entrusted with the criminal-law function of government,
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 DEFENDANT WALSH'S MOTION FOR
 PARTIAL SUMMARY JUDGMENT - 15

Case No. 2:18-cv-204-RMP

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such cases are factually distinguishable because they involve unwanted sexual intercourse or touching. *See, e.g., Rogers v. City of Little Rock*, 152 F.3d 790, 796 (8th Cir. 1998) (applying substantive due process analysis to a claim that a police officer pulled over a woman, followed her home, and raped her); *Jones v. Wellham*, 104 F.3d 620, 628 (4th Cir. 1997) (applying substantive due process analysis to claim that police officer pulled woman over and forced her to have sex with him); *Fontana*, 262 F.3d at 881-82 (substantive due process would have applied to offer to be woman's "older man," act of putting arm around her and massaging her shoulders, and persistent sexual advances had it not occurred during a Fourth Amendment seizure). Verbal harassment does not implicate the Fourteenth Amendment right to freedom from violation of bodily integrity.

Here, Ms. Benjamin alleges that Mr. Walsh was vulgar and inconsiderate, insofar as "he, like, can't pick up on the social cues that he's making [the work crew] uncomfortable." Ms. Benjamin alleges that by fabricating stories about his own sexual exploits and those of his friends and family and sharing those with the work crew, Mr. Walsh "basically sexually harassed myself and everybody that would, you know, that was on there and had to listen to the disgusting, vulgar stuff that he would say." She describes the experience as "nerve-wracking," because "you didn't want to talk to him about that, but you didn't know how to, like, just

1 stop the conversation without making him uncomfortable.” To avoid social
 2 awkwardness, she participated in the conversations and actively elicited additional,
 3 salacious details. While she described one occasion when another work crew
 4 member tactfully attempted to change the conversation, no one told Mr. Walsh to
 5 stop sharing these stories or expressed their discomfort.

6 Additionally, Ms. Benjamin could not reasonably have felt threatened by
 7 Mr. Walsh’s stories. With the exception of a single day, they were told in a group
 8 setting to the entire work crew van. Benjamin Dep. at 175:18-177:18. None of the
 9 statements at issue were threats against Ms. Benjamin or propositions for sexual
 10 favors from Ms. Benjamin. In her deposition, Ms. Benjamin clarified that she was
 11 “scared” only because “I felt like he wasn’t a very stable person. I felt, you know,
 12 he would make things up, and the way that he talked, I don’t know if I’ve ever
 13 encountered somebody who would speak like that to people.” Ms. Benjamin “felt
 14 like he was lying” because “I just don’t feel that kind of sexual stuff occurs all the
 15 time like he would talk about it. [...] That doesn’t seem, like, realistic to me.”
 16 Besides, she was personally acquainted with several of the people about whom Mr.
 17 Walsh allegedly made up stories.

18 As many courts have noted, the Constitution “is not a civility code [...]”
 19 intimidating behavior and verbal harassment unaccompanied by any physical
 20

1 actions [...] do not give rise to any Section 1983 liability[.]” *Mimms v.*
 2 *U.N.I.C.O.R.*, No. 09-1284 (JBS), 2010 U.S. Dist. LEXIS 20389, at *16 (D.N.J.
 3 Mar. 8, 2010). Ms. Benjamin’s allegations that Mr. Walsh used vulgar, disgusting
 4 language and was insensitive to the impact stories had on the work crew does not
 5 rise to the level of a constitutional deprivation under either the Eighth or Fourteenth
 6 Amendment. Ms. Benjamin’s Section 1983 claims must be dismissed entirely.
 7

8 **B. Should this Court find a constitutional violation, Mr. Walsh nevertheless
 9 has quasi-immunity (on the harassment claims) and statutory or quasi-
 10 judicial immunity (on the retaliation claims.)**

11 Should this Court find that Ms. Benjamin states a constitutional violation
 12 under Section 1983 based on verbal sexual harassment, then Mr. Walsh is entitled
 13 to qualified immunity. When government officials invoke qualified immunity from
 14 suit, courts analyze (1) whether the conduct of the official, viewed in the light most
 15 favorable to plaintiff, violated a constitutional right; and (2) whether the right was
 16 clearly established at the time of the alleged violation. *Pearson v. Callahan*, 555
 17 U.S. 223, 232-36, 129 S. Ct. 808, 172 L. Ed. 2d 565 (2009). “[R]egardless of
 18 whether the constitutional violation occurred, the officer should prevail if the right
 19 asserted by the plaintiff was not ‘clearly established’ or the officer could have
 20 reasonably believed that his particular conduct was lawful.” *Romero v. Kitsap*
 21 *County*, 931 F.2d 624, 627 (9th Cir. 1991).
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DEFENDANT WALSH’S MOTION FOR
 PARTIAL SUMMARY JUDGMENT - 18

Case No. 2:18-cv-204-RMP

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1 As shown above, the Ninth Circuit does not acknowledge a Section 1983
 2 claim based on verbal harassment in the context of a convicted defendant serving
 3 on work crew or any comparable context. Should this Court delineate a new cause
 4 of action, Mr. Walsh would be entitled to qualified immunity. A constitutional
 5 right was not “clearly established” at the time of the alleged violation.
 6

7 Additionally, Mr. Walsh is entitled to statutory and quasi-judicial immunity
 8 on any claims based on his attendance reports to Stevens County District Court.
 9 Under RCW 4.24.510, “[a] person who communicates [...] information to any [...]”
 10 state, or local government [...] is immune from civil liability for claims based upon
 11 the communication[.]” As work crew supervisor, Mr. Walsh routinely submitted
 12 attendance sheets to the Stevens County District Court. Insofar as Ms. Benjamin
 13 may allege that Mr. Walsh retaliated by reporting her failure to attend work crew,
 14 he has statutory immunity.
 15

16 Such a claim is similarly barred by quasi-judicial immunity. Court clerks
 17 have absolute quasi-judicial immunity from damages for civil rights violations
 18 when they perform tasks that are integral to the judicial process. *See Morrison v.*
 19 *Jones*, 607 F.2d 1269, 1273 (9th Cir. 1979) (§ 1983 case), *cert. denied*, 445 U.S.
 20 962, 64 L. Ed. 2d 237, 100 S. Ct. 1648 (1980). Determining whether a defendant
 21 fulfilled a judgment and sentence is an integral function of the courts that cannot
 22

1 be accomplished unless work crew supervisors report attendance. Reporting work
 2 crew attendance is a function entitled to quasi-judicial immunity.

3 **C. Ms. Benjamin's negligence and negligent infliction of emotional distress
 4 claim must be dismissed for failure to allege objective symptomology.**

5 To establish negligent infliction of emotional distress, a plaintiff must prove
 6 that her distress is "manifest[ed] by objective symptomology." *Bylsma v. Burger*
 7 *King Corp.*, 176 Wn.2d 555, 560, 293 P.3d 1168 (2013). The emotional distress
 8 must be susceptible to medical diagnosis and provable with medical evidence.
 9 *Repin v. State*, 198 Wn. App. 243, 264-65, 392 P.3d 1174 (2017). This Court
 10 dismissed plaintiff's claims against the Honorable Gina A. Tivet for failure to
 11 allege objective symptomology. Dkt. # 30 at 27-28.

12 Ms. Benjamin still does not allege objective symptomology. She was not
 13 diagnosed or treated for any condition relating to the alleged harassment. Benjamin
 14 Dep. at 25:8-26:14; 37:1-39:15. She produced no progress notes for her single visit
 15 to a couple's counselor, because the session was educational in nature and no
 16 assessment was provided. *Id.* at 27:23-28:8, 28:18-21; Madderra Decl. at ¶6.
 17 Because Ms. Benjamin does not allege a physical injury that could support an
 18 independent negligence claim, her negligence claims must also be dismissed.

19
 20 **V. CONCLUSION**

21
 22 For the foregoing reasons, this Court should grant Defendant's motion.

1
2 Respectfully submitted this 10th day of May, 2019.
3
4

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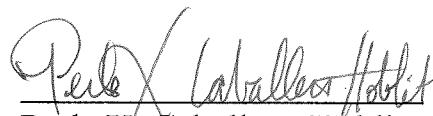
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CERTIFICATE OF SERVICE

I hereby certify that on this 10th day of May, 2019, I electronically filed the foregoing DEFENDANT PAT WALSH'S MOTION FOR PARTIAL SUMMARY JUDGMENT with the Clerk of the Court using the CM/ECF System which will send notification of such filing to the following:

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Perla X. Caballero-Hoblit, Legal Assistant

DEFENDANT WALSH'S MOTION FOR
PARTIAL SUMMARY JUDGMENT - 23

Case No. 2:18-cv-204-RMP

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